



# Governing Board June Special Meeting

## Theory of Change

If we create a homelessness response system that centers the voices of people with lived experience of homelessness, then we can focus on responding to needs and eliminating inequities, to end homelessness for all.

## Date & Time

June 16, 2025; 10:00 am – 12:00 pm

## Location

Sam Smith Room at Seattle City Hall, Room #214, 600 4th Ave, Seattle; [Zoom](#)

## Agenda

### A. Call to Order

*Chair*

Theory of Change

Land Acknowledgement

### B. Roll Call

### C. Chair Pro Tempore Election

### D. Approval of the Consent Agenda

Approval of May 2025 Governing Board Meeting Minutes

### E. CEO Updates — Dr. Kelly Kinnison, Chief Executive Officer

**F. Public Comment****G. Briefings**

Briefing No. 2025-04  
*KCRHA Budget Request*  
– *Simon Foster, Deputy Chief Executive Officer*

**H. Co-Chair Elections****I. Adjournment**

## Next Regular Meeting

To be determined

**NOTICE:** The Governing Board can be called in to Executive Session as needed, pursuant to RCW 42.30.110.





KCRHA Governing Board

Regular Meeting Minutes

May 15, 2025

10:00am – 12:00pm PT

Chair Pro Tempore: Ed Prince

Clerk: Affiong Ibok and Lisa Edge

## A. Call to Order

The KCRHA Governing Board met virtually on May 15, 2025, pursuant to the Interlocal Agreement. The meeting began at 10:04am PT. The Theory of Change and Land Acknowledgement were read by the Clerk of the Board.

## B. Roll Call

<i>Last</i>	<i>First</i>	<i>Present</i>	<i>Absent</i>	<i>Notes</i>
<i>Braddock</i>	<i>Shannon</i>	<i>X</i>		
<i>Barón</i>	<i>Jorge</i>	<i>X</i>		
<i>Balducci</i>	<i>Claudia</i>	<i>-</i>		
<i>Aviva</i>	<i>Yvonne-Monique</i>	<i>X</i>		
<i>Birney</i>	<i>Angela</i>	<i>-</i>		
<i>Prince</i>	<i>Ed</i>	<i>X</i>		
<i>Backus</i>	<i>Nancy</i>	<i>X</i>		
<i>Moore</i>	<i>Cathy</i>	<i>-</i>		<i>Absent for roll call but present for votes.</i>
<i>Harrell</i>	<i>Bruce</i>	<i>X</i>		<i>DM Washington as Proxy.</i>
<i>Nelson</i>	<i>Sara</i>	<i>X</i>		
<i>Bracken</i>	<i>Ellyse</i>	<i>X</i>		
<i>Hay</i>	<i>Kent</i>	<i>X</i>		

*The Board had quorum at 10:06am with 9 members present.*

## C. Chair Pro Tempore

Member Backus nominated Member Prince to serve as Chair Pro Tempore. Member Nelson introduced a motion to vote on this nomination which was seconded by Member *Barón*. The motion passed by unanimous voice vote.



*\*\*Member Barón introduced a motion to amend the amend the agenda to include a resolution to create a special committee ("Resolution 2025-6 A RESOLUTION OF THE GOVERNING BOARD OF THE KING COUNTY REGIONAL HOMELESSNESS AUTHORITY ESTABLISHING A SPECIAL COMMITTEE TO OVERSEE KCRHA GOVERNANCE STRUCTURES "). The motion was seconded by Member Backus and passed by unanimous voice vote.\*\*\**

#### **D. Approval of the Consent Agenda**

There was one item on the consent agenda: approving the April 2025 minutes. Member Nelson motioned to approve, and Member Braddock seconded. The April 2025 minutes were approved by a unanimous vote.

#### **E. CEO Updates**

CEO Kinnison provided an update on the Federal Funding impacts to KCRHA. She then provided an update on behalf of the CoC Co-Chairs, including an update on the work of the CoC Governance Charter Workgroup and the CoC Convening Workgroup. The CEO provided an update on the 2026 draft budget process for City of Seattle funding. Finally, the CEO provided an update on the Tent City 4 relocation process.

#### **F. Public Comment**

*The following people spoke.*

Brandon Craig  
Ivan Gerdes  
AV King  
Justin Fain  
Vince Palmer  
Alexic Mobley  
Jack Portwood  
Greg Greer  
David Adams



Latricia Roquemore  
Anitra Freeman  
Ana Perry  
Jesara Schroeder  
Walter Hatch  
George Hacker  
Erin Rants  
Tara Miller  
Joe Malloy  
Paloma  
ZZ Top  
Joy  
Greg Thiessen  
Claire Eldrige-Burns  
Tamara

*\*\*Following the close of public comment, the Board went into Executive Session from until 12:06pm.\**

## **G. Briefings**

*\*\*The Board unanimously decided to strike non-voting items from the agenda\*\**

## **H. Discussion and Possible Action**

2025-04

RESOLUTION 2025-04

A RESOLUTION approval of the First Presbyterian Lease Amendment

- Jeff Simms, KCRHA Senior Director for Policy

*Member Barón made a motion to approve Resolution 2025-05 and Member Backus seconded it. The motion passed unanimously by voice vote.*

2025-05

RESOLUTION 2025-05

A RESOLUTION approval of the Authority to join *King County v. Turner*

- Edmund Witter, KCRHA General Counsel



*Member Braddock made a motion to approve Resolution 2025-05 and Member Moore seconded it. The motion passed unanimously by voice vote.*

2025-06

#### RESOLUTION 2025-06

*A resolution of the governing board of the King County Regional Homelessness Authority establishing a special committee to oversee KCRHA governance structures*

*- Sponsor: Jorge L. Barón*

*Member Moore introduced an amendment to the Resolution which was seconded by Member Backus which passed unanimously. The amendments were as follows:*

- The special committee was renamed “Personal Management Committee”*
- The purpose of the committee was revised to “to provide day-to-day supervision of the Authority’s Chief Executive Officer and personnel management, including planning for the Governing Board’s oversight of the annual CEO performance evaluation and reporting to the Governing Board, all in service of obtaining better outcomes for people experiencing homelessness.”*
- The committee responsibility of “Direction and counsel on time-sensitive matters between Governing Board Meetings” was struck from the resolution.*

*The main motion, with the above amendments, was approved by a unanimous voice vote.*

#### **I. Adjournment**

Member Backus moved to adjourn. It was seconded by Member Bracken and passed unanimously.

### **Next Regular Meeting**

June 16th, 2025; 10:00 am– 12:00 pm PT

**NOTICE:** The Governing Board can be called in to Executive Session as needed, pursuant to RCW 42.30.110.



**KCRHA**  
King County Regional Homelessness Authority

# 2026 Budget Briefing

Governing Board

June 16, 2025

*Simon Foster, Deputy Chief Executive Officer*

# Key Components of the KCRHA Budget

## Base Budget

Base budget funds are already committed to existing contracts with providers and are not available for new spending unless an existing contract is reduced. Funding in the base budget is generally assumed to continue from year to year. The KCRHA budget presentation focuses on additional funding provided over and above Base Funding.

## One-Time Funding

One-time funds

## Incremental Changes

Funding for new or enhanced services over and above ongoing funding provided in the Base Budget. Incremental changes funded with ongoing funding will be included in the KCRHA's Base Budget.





# 2026 Budget Timeline

**March 31, 2025**

Receive budget development guidance

**May 2**

Present preliminary budget to ELT

**May 7**

Preliminary budget discussion with City of Seattle and King County

**May 14 - 23**

Governing Board Budget Briefings

**June - September**

Executive Budget Process,

**October – November**

Council Budget Process

**December**

KCRHA update and finalize 2026 budget materials for Governing Board

**February 2026**

Start the 2027 budget process

KCRHA Budget Process

Executives' Budget Process

Council Budget Process

**April 23**

Send budget guidance to KCRHA department heads; Budgets are due back to the Finance team by April 30

**May 5**

Submit 2026 preliminary budget to City of Seattle and King County

**May 14-15**

Finalize 2026 Preliminary Proposed Budget and share with Governing Board

**May 27**

Submit 2026 Proposed Budget to City of Seattle and King County

**By October 3**

Executives release their budgets

**Late November**

City of Seattle and King County budgets are adopted

**January 31, 2026**

KCRHA Governing Board



# KCRHA 2026 Proposed Budget

Program	City of Seattle	King County	North King County	HUD Continuum of Care	Department of Commerce	Philanthropic and Other Funding	2026 Budget
Diversion	\$ 3,363,536	\$ 111,272	\$ -	\$ 684,095	\$ -	\$ -	\$ 4,158,903
Enhanced Day Hygiene	\$ 5,013,099	\$ 1,091,330	\$ -	\$ -	\$ -	\$ -	\$ 6,104,429
Enhanced Shelter	\$ 58,925,936	\$ 24,264,291	\$ 145,201	\$ 339,867	\$ -	\$ -	\$ 83,675,294
Villages	\$ 14,811,850	\$ 2,804,485	\$ -	\$ -	\$ -	\$ -	\$ 17,616,335
Severe Weather	\$ 734,997	\$ 566,500	\$ 64,872				\$ 1,366,369
Outreach and Engagement	\$ 263,507	\$ 2,045,718	\$ 68,341	\$ -	\$ -	\$ -	\$ 2,377,566
Permanent Supportive Housing	\$ 7,774,029	\$ -	\$ -	\$ 3,085,093	\$ 13,739,778	\$ -	\$ 24,598,899
Rapid Rehousing	\$ 7,549,760	\$ 7,104,365	\$ -	\$ 10,233,933	\$ -	\$ -	\$ 24,888,057
Regional Access Point (RAPs)	\$ 583,961	\$ 1,457,806	\$ -	\$ 934,536	\$ -	\$ -	\$ 2,976,303
Safe Parking	\$ 5,858,601	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,858,601
System Functions (e.g., HMIS)	\$ -	\$ 847,020	\$ -	\$ 403,714	\$ -	\$ -	\$ 1,250,734
Transitional Housing	\$ 2,610,558	\$ 432,145	\$ -	\$ 5,376,006	\$ -	\$ -	\$ 8,418,709
Youth Programs	\$ 331,662	\$ 270,819	\$ -	\$ 1,343,654	\$ -	\$ -	\$ 1,946,135
KCRHA Admin and Operations	\$ 5,153,952	\$ 3,239,841	\$ -	\$ 2,994,011	\$ 2,231,650	\$ 150,000	\$ 13,769,453
<b>Total</b>	<b>\$ 112,975,448</b>	<b>\$ 44,235,592</b>	<b>\$ 278,413</b>	<b>\$ 25,394,909</b>	<b>\$ 15,971,427</b>	<b>\$ 150,000</b>	<b>\$ 199,005,789</b>



# KCRHA Proposed 2026 Budget

Source	Amount	%
<b>City of Seattle</b>		
- Emergency Solutions Grant (ESG)	\$ 800,474	0.4%
- General Fund (GF)	\$ 104,587,445	52.6%
- Office Of Housing Housing Levy (HL)	\$ 428,951	0.2%
- Short Term Rental Tax (STRT)	\$ 3,979,708	2.0%
- Community Development Block Grant (CDBG)	\$ 3,178,870	1.6%
<b>Subtotal City of Seattle</b>	<b>\$ 112,975,448</b>	<b>56.8%</b>
<b>King County</b>		
- Document Recording Fees (DRF)	\$ 4,374,222	2.2%
- Regional Affordable Housing Program (RAHP)	\$ 319,700	0.2%
- Consolidated Homeless Grant (CHG)	\$ 5,994,735	3.0%
- Emergency Solutions Grant (ESG)	\$ 276,515	0.1%
- Community Development Block Grant (CDBG)	\$ 358,990	0.2%
- Emergency Housing Fund (EHF)	\$ 19,345,793	9.7%
- General Fund (formerly American Rescue Plan (ARPA))	\$ 8,677,484	4.4%
- Community Development Block Grant (CARES)	\$ 748,454	0.4%
- State Emergency Solutions Grant (SESG)	\$ 907,210	0.5%
- Veterans, Seniors & Human Services Levy: King County (VSHSL)	\$ 2,060,000	1.0%
- Lodging Tax	\$ 443,222	0.2%
- Trueblood	\$ 140,322	0.1%
- In Kind (Rent)	\$ 588,945	0.3%
<b>Subtotal King County</b>	<b>\$ 44,235,592</b>	<b>22.2%</b>
<b>Other Sources</b>		
- North King County ILA	\$ 278,413	0.1%
- HUD Continuum of Care (CoC)	\$ 25,394,908	12.8%
- Department of Commerce	\$ 15,971,427	8.0%
- Other Charitable Donations	\$ 150,000	0.1%
<b>Subtotal Other Sources</b>	<b>\$ 41,794,748</b>	<b>21.0%</b>
<b>Total 2026 KCRHA Funding</b>	<b>\$ 199,005,789</b>	<b>100.0%</b>



# City of Seattle Budget Guidance Exercise

- Due to the deficit the City of Seattle is facing, the City Budget Office asked all departments to engage in a budget exercise. As a quasi-government agency, KCRHA was instructed to engage in the same process to ensure there is a balanced 2026 budget.
- As required by the Interlocal Agreement, KCRHA is presenting its proposed 2026 Budget to the Governing Board. This is not KCHRA's final 2026 Budget and no determination has been made yet.
- KCRHA's proposal is deliberative and will be carefully be reviewed by its funders. In September 2026 proposed budgets are announced by funders, followed by Council deliberations until budgets are fully adopted in late November.



# City of Seattle Proposed Budget

- City guidance required a 2% General Fund reduction
- Resulted in a 2.1% cut to KCRHA program funding
- Programs will maintain level funding but receive only a 1% inflationary increase (down from 3%)

PROJECTED EXPENDITURES							
2026 total expenditures by funding source are outlined as follows:							
City of Seattle							
Program	ESG	General Fund	OH Housing Levy	Short Term Rental Tax	CDBG	General Fund Budget Change	Total City of Seattle Budget
Diversion		\$ 3,435,570				\$ (72,034)	\$ 3,363,536
Enhanced Day Hygiene		\$ 5,120,460				\$ (107,361)	\$ 5,013,099
Enhanced Shelter	\$ 480,283	\$ 56,475,506			\$ 3,154,270	\$ (1,184,123)	\$ 58,925,936
Villages		\$ 15,129,061				\$ (317,211)	\$ 14,811,850
Severe Weather		\$ 750,738				\$ (15,741)	\$ 734,997
Outreach and Engagement		\$ 269,150				\$ (5,643)	\$ 263,507
Permanent Supportive Housing		\$ 3,875,580		\$ 3,979,708		\$ (81,259)	\$ 7,774,029
Rapid Rehousing	\$ 320,191	\$ 6,946,261	\$ 428,951			\$ (145,642)	\$ 7,549,760
Regional Access Point (RAPs)		\$ 596,468				\$ (12,506)	\$ 583,961
Safe Parking		\$ 5,984,069				\$ (125,468)	\$ 5,858,601
System Functions (e.g., HMIS)		\$ -				\$ -	\$ -
Transitional Housing		\$ 2,666,466				\$ (55,908)	\$ 2,610,558
Youth Programs		\$ 338,765				\$ (7,103)	\$ 331,662
KCRHA Admin and Operations		\$ 5,129,352			\$ 24,600		\$ 5,153,952
<b>Total</b>	<b>\$800,474</b>	<b>\$106,717,445</b>	<b>\$ 428,951</b>	<b>\$3,979,708</b>	<b>\$3,178,870</b>	<b>\$ (2,130,000)</b>	<b>\$ 112,975,448</b>



# Programmatic Impact from Budget Cuts

- 2% reduction could result in service cuts
- Reduction could result in a loss of 58 emergency shelter beds and 20 Rapid Re-Housing enrollments
- Provider capacity directly affected



# King County Proposed Budget

Program	CDBG	CDBG-CV	CHG	DRF	EHF	ESG (KC)	GF (formerly ARPA)	Lodging Tax	RAHP	State ESG	VSHSL	Trueblood	In-Kind	Total King County Budget
Diversion			\$ 8,272					\$ 103,000						\$ 111,272
Enhanced Day Hygiene (1)			\$ 45,995		\$ 1,045,336									\$ 1,091,330
Enhanced Shelter (1)	\$ 154,500	\$ 748,454	\$ 1,754,095	\$ 1,968,091	\$ 12,104,277	\$ 186,487	\$ 4,668,268	\$ 130,102	\$ 211,869	\$ 278,148	\$ 2,060,000			\$ 24,264,291
Villages			\$ 66,753		\$ 1,517,122		\$ 1,220,610							\$ 2,804,485
Severe Weather					\$ 206,000		\$ 360,500							\$ 566,500
Outreach and Engagement			\$ 309,257	\$ 309,000	\$ 29,355		\$ 1,398,107							\$ 2,045,718
Permanent Supportive Housing														\$ -
Rapid Rehousing			\$ 2,981,145	\$ 305,140	\$ 2,068,990	\$ 90,028	\$ 1,030,000			\$ 629,062				\$ 7,104,365
Regional Access Point (RAPs)	\$ 204,490		\$ 61,441		\$ 1,057,975			\$ 133,900						\$ 1,457,806
Safe Parking														\$ -
System Functions (e.g., HMIS)			\$ 250,000	\$ 597,020										\$ 847,020
Transitional Housing			\$ 117,490		\$ 161,504			\$ 45,320	\$ 107,831					\$ 432,145
Youth Programs			\$ 33,919	\$ 206,000				\$ 30,900						\$ 270,819
KCRHA Admin and Operations			\$ 366,368	\$ 988,971	\$ 1,155,235							\$ 140,322	\$ 588,945	\$ 3,239,841
<b>Total</b>	<b>\$ 358,990</b>	<b>\$ 748,454</b>	<b>\$ 5,994,735</b>	<b>\$ 4,374,222</b>	<b>\$ 19,345,793</b>	<b>\$ 276,515</b>	<b>\$ 8,677,484</b>	<b>\$ 443,222</b>	<b>\$ 319,700</b>	<b>\$ 907,210</b>	<b>\$ 2,060,000</b>	<b>\$ 140,322</b>	<b>\$ 588,945</b>	<b>\$ 44,235,592</b>



# Other Funding Sources Proposed Budget

	Other Funding Sources				
Program	North King County	Philanthropic and Other Funding	HUD Continuum of Care	Department of Commerce Right of Way	Total Other Sources Budget
Diversion			\$ 684,095		\$ 684,095
Enhanced Day Hygiene (1)			\$ -		\$ -
Enhanced Shelter (1)	\$ 145,201		\$ 339,867		\$ 485,068
Villages					\$ -
Severe Weather	\$ 64,872				\$ 64,872
Outreach and Engagement	\$ 68,341				\$ 68,341
Permanent Supportive Housing			\$ 3,085,093	\$ 13,739,778	\$ 16,824,871
Rapid Rehousing			\$ 10,233,933		\$ 10,233,933
Regional Access Point (RAPs)			\$ 934,536		\$ 934,536
Safe Parking					\$ -
System Functions (e.g., HMIS)			\$ 403,714		\$ 403,714
Transitional Housing			\$ 5,376,006		\$ 5,376,006
Youth Programs			\$ 1,343,654		\$ 1,343,654
KCRHA Admin and Operations		\$ 150,000	\$ 2,994,011	\$ 2,231,650	\$ 5,375,661
<b>Total</b>	<b>\$ 278,413</b>	<b>\$ 150,000</b>	<b>\$ 25,394,909</b>	<b>\$ 15,971,427</b>	<b>\$ 41,794,749</b>





# Funding Model Challenges

- KCRHA does not have dedicated revenue streams to replace lost funding
- Funding relies on advances, reimbursements, and awards from:
  - Local, County, State, and Federal funders
  - Philanthropic organizations



# Funding Model

## Cost Reimbursement

*Like many other special governments in King County, KCRHA uses King County's treasury services*

**December - January:**  
GB approves KCRHA budget; contracts with providers finalized

**Spring:** Master Service Agreements are finalized with the City and County

**Providers invoice KCRHA** monthly,  
**KCRHA pays providers** in a timely manner

KCRHA invoices Funders. **Funders reimburse KCRHA.**

KCRHA's bank account **begins to carry a negative balance** that continues to grow

KCRHA's **bank account is replenished** to a balance of zero



# Critical Underfunding of Administrative Budget

- Across all funding sources, KCRHA's administrative and operating funding ranged from 5.7% to 8.5% between FY 2022 and FY 2025
- This is significantly below the industry average administrative rate of 10% to 20% for comparable agencies

Operations Funding by Funder			
Funder	2026 Program Funding	2026 Admin Funding	2026 Admin %
City of Seattle	107,821,496	5,153,952	4.8%
King County	40,995,751	3,239,841	7.9%
HUD Continuum of Care	22,400,898	2,994,011	13.4%
WA State Department of Commerce	13,739,778	2,231,650	16.2%
Other Charitable Donations		150,000	
Total Funding	184,957,923	\$13,769,453	7.4%



# \$4.7 Million Administrative Budget Shortfall

- FY 2026 projected administrative funding gap:
  - Available funding: \$13.9 million
  - Needed to sustain operations: \$18.6 million
- Shortfall of \$4.7 million requires significant internal reductions agencywide and/or a budget request to our funders

KCRHA 2026 Budget vs Need

2026 KCRHA - Cost Category			
Department	Budget	Actual Need	Variance
Office of the CEO	\$426,838	\$1,146,755	\$719,917
General Counsel	\$438,111	\$438,111	\$-
Programs and Performance	\$4,001,768	\$4,441,609	\$439,841
Data & Research	\$1,143,074	\$1,395,291	\$252,216
Ombuds	\$701,692	\$701,692	\$-
External Affairs	\$272,611	\$895,848	\$623,237
Human Resources & Operations	\$936,342	\$1,504,389	\$568,047
Finance & Operations	\$2,517,404	\$3,241,453	\$724,049
<b>Subtotal Staffing</b>	<b>\$10,437,840</b>	<b>\$13,765,147</b>	<b>\$3,327,307</b>
Overhead	Amount	Actual Need	Variance
Equipment	\$35,000	\$35,000	\$-
Office Expenses	\$133,000	\$133,000	\$-
Services	\$889,167	\$2,271,586	\$1,382,419
Software	\$679,724	\$679,724	\$-
Interest	\$1,211,262	\$1,211,262	\$-
Rent (In-Kind):	\$588,945	\$588,945	\$-
<b>Subtotal Overhead</b>	<b>\$3,537,098</b>	<b>\$4,919,517</b>	<b>\$1,382,419</b>
<b>TOTAL Operations</b>	<b>\$13,974,938</b>	<b>\$18,684,665</b>	<b>\$4,709,726</b>



# Impact of Budget Shortfall

- Impact:
  - Long-term initiatives like Salesforce system integration and compliance automation
  - Customer relationship management capabilities
  - Timeliness of provider support and technical assistance



# Strategic Recommendation

- Reassess administrative funding to meet standard rates for sustainability
- Establish dedicated baseline funding to support accountability and coordination





# Thank you.

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